

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 SSO-00 NSCE-00 INRE-00

USIE-00 ERDA-05 CIAE-00 H-02 INR-07 L-03 NSAE-00

OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 TRSE-00 NSC-05 ACDA-05 BIB-01 CU-02 ERDE-00

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O R 141601Z JUL 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 4584

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO

AMEMBASSY BELGRADE

AMEMBASSY MOSCOW

C O N F I D E N T I A L GENEVA 5514

EO 11652: GDS

TAGS: CSCE, PFOR, XG, PARM

SUBJECT: CSCE: CBM'S CONCEPT OF MILITARY SELF-RESTRAINT

REF: GENEVA 4877

FOR EUR/RPM

1. SUMMARY: AT NEUTRALS' INSISTANCE, SOVIETS AND SOME NATO ALLIES HAVE CONCURRED IN A DRAFT OPERATIVE PARAGRAPH EMBODYING CONCEPT OF MILITARY SELF-RESTRAINT IN EUROPE. OTHER ALLIES, INCLUDING FRANCE AND US RESERVED POSITIONS. ACTION REQUESTED: AUTHORIZATION TO ACCEPT TEXT GIVEN IN PARA 5 BELOW OR OTHER GUIDANCE BY JULY 16. END SUMMARY.

2. IN WEEK OF JULY 7, YUGOSLAV REP CAME BACK TO STANDING PROPOSAL TO INCLUDE AN OPERATIVE PARAGRAPH UNDER "OTHER  
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CONFIDENCE-BUILDING MEASURES" EMBODYING CONCEPT OF

SELF-RESTRAINT. YUGOSLAV TEXT FOLLOWS:

BEGIN QUOTE: THE PARTICIPATING STATES WILL, AS A SIGN OF GOOD WILL, ENDEAVOR TO AVOID MILITARY ACTIVITIES WHICH BY THEIR NATURE MAY CAUSE MISUNDERSTANDING OR TENSION. END QUOTE

3. US AND OTHER ALLIES SAID THEY WERE OPPOSED TO OPERATIVE CBM PARAGRAPH "WHICH WOULD BE VAGUE AND OPEN-ENDED, AND ALSO CRITICIZED YUGOSLAV IDEA THAT PARTICIPANTS SHOULD "AVOID" CERTAIN MILITARY ACTIVITIES, AS OPPOSED TO EXERCISING SELF-RESTRAINT IN CONDUCTING THEM. AS ALTERNATIVES TO THIRTEENTH PREAMBULAR OF UK DRAFT TEXT (REFTEL) HOWEVER, ALLIES SAID THEY COULD CONSIDER EITHER OF THE FOLLOWING FORMULATIONS:

BEGIN QUOTE:....INCLUDING IN ENDEAVORING TO CONDUCT (THEIR MILITARY ACTIVITIES IN EUROPE IN SUCH A WAY AS TO AVOID GIVING RISE TO CAUSES OF MISUNDERSTANDING AND TENSION; UNQUOTE OR

BEGIN QUOTE: ...INCLUDING BY ENDEAVORING TO CONDUCT (THEIR) MILITARY ACTIVITIES IN EUROPE IN A MANNER WHICH WOULD NOT BE DETRIMENTAL TO CONFIDENCE-BUILDING. UNQUOTE.

4. DESPITE ALLIED RESISTANCE, NEUTRALS AND ROMANIA CONTINUED TO PRESS FOR OPERATIVE TEXT, AND MENDELEVITCH (USSR) SUGGESTED THAT A TEXT MIGHT BE ACCEPTABLE AT THE VERY END OF CBM SECTION, SEPARATED IN SOME WAY FROM SECTION ON "OTHER CONFIDENCE-BUILDING MEASURES". ON THIS BASIS, UK, CANADA, NORWAY AND FRG SAID THEY WOULD TAKE PART IN DRAFTING EFFORT, WHILE RESERVING ON PLACEMENT OF THE RESULT.

5. FOLLOWING TEXT WAS SUBSTANTIALLY AGREED IN COMMITTEE ON JULY 14 AMONG THESE ALLIES, WARSAW PACT AND NEUTRALS:

BEGIN QUOTE: IN ORDER TO CONTRIBUTE FURTHER TO CONFIDENCE-BUILDING, THE PARTICIPATING STATES, WHEN CONFIDENTIAL

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CONDUCTING THEIR MILITARY ACTIVITIES IN BRACKET EUROPE/THE AREA COVERED BY PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS CLOSE BRACKET, WILL ENDEAVOR TO ACT WITH BRACKET FULL/DUE CLOSE BRACKET RESPECT FOR THIS OBJECTIVE. END QUOT.

6. THE FIRST SET OF BRACKETS WAS IMPOSED BY GREECE AND CYPRUS, SUBJECT TO RESOLUTION OF AREA QUESTION; SECOND

SET OF BRACKETS REPRESENTS ONLY REMAINING DIFFERENCE  
BETWEEN SOVIETS AND YUGOSLAVA.

7. WE SAID WE DID NOT SEE ANY OBJECTION TO SUBSTANCE,  
BUT RESERVED OUR POSITION ON WHETHER THE TEXT SHOULD  
BE OPERATIVE OR REMAIN IN THE PREAMBLE.

8. ACTION REQUESTED: IN THE VIEW OF MAJORITY ACCEPTANCE  
OF ABOVE TEXT FOR AN OPERATIVE PARAGRAPH AT THE END OF  
SECTION ON CONFIDENCE-BUILDING MEASURES, RECOMMEND  
WE BE AUTHORIZED ACCEPT THIS OUTCOME. GUIDANCE REQUESTED  
NO LATER THAN JULY 16. ABRAMS

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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